How to Intervene in the Caries Process in Children: A Joint ORCA and EFCD Expert Delphi Consensus Statement

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Guidelines

Caries Res

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Abstract
This paper provides recommendations for dentists for the treatment of dental caries in children, with an emphasis on early childhood caries (ECC), primary teeth, and occlusal surfaces in permanent teeth. A consensus workshop followed by an e-Delphi consensus process was conducted with an expert panel nominated by the European Organization for Caries Research (ORCA) and European Federation of Conservative Dentistry (EFCD)/German Association of Conservative Dentistry (DGZ) boards. Based on 3 systematic reviews and a nonsystematic literature search, recommendations were developed. The caries decline has led to a more polarized disease distribution in children and adolescents along social gradients which should be taken into account when managing the caries process at all levels, such as the individual, the group, or a population. The control or reduction of caries activity is the basis for successful caries management. In children, caries management requires adequate daily oral hygiene and fluoride application via toothpaste, ensured by caregivers, and especially for ECC prevention an emphasis on sugar intake reduction is needed. These noninvasive interventions are also suitable to arrest or control initial or even cavitated dentine caries lesions in the absence of irreversible pulpitis. Fluoride varnish or silver diammine fluoride can be added as supplementary agents. In pits and fissures, composite resin materials can be used as preventive sealants and for defect-oriented minimally invasive restorations. In primary molars, preformed metal crowns are more successful than multisurface fillings, especially in caries-active patients. With persisting high caries activity, multiple lesions, and limited cooperation, caries control should consist of robust measures with high success rates, even including extraction in selected cases. This applies especially to treatments performed under general anesthesia.

In 2018, the European Organization for Caries Research (ORCA) and the European Federation of Conservative Dentistry (EFCD) in association with the German Association of Conservative Dentistry (DGZ) agreed to develop a joint consensus on “how to intervene in the caries process,” subdivided into the 3 age groups children, adults, and seniors/older adults. This paper presents the ORCA/EFCD/DGZ consensus on 3 key issues in children, i.e., early childhood caries (ECC), caries in primary molars, and occlusal caries in the permanent dentition of children and adolescents.

Background
Caries is currently defined as “a biofilm-mediated, diet-modulated, multifactorial, noncommunicable, dynamic disease resulting in net mineral loss of dental hard tissues. It is determined by biological, behavioral, psychosocial and environmental factors. As a consequence of this process, a caries lesion develops” [Machiulskienė et al., 2020]. This definition allows for a very broad range of interventions in the caries process, from primary prevention to extractions. Caries care, management, and control are actions taken to interfere with mineral loss at all stages of the caries process [Nyvad and Fejerskov, 2015], including nonoperative and operative interventions.

Especially in children, there are multiple options due to the eruption of a second emerging dentition. The decision-making and final treatment approach is influenced not only by the staging of a single caries lesion but rather by multiple factors, particularly in the case of ECC or caries in the primary dentition in general in those who are very young, often presenting with multiple caries lesions, pulpal involvement, and insufficient cooperation.

The overall caries decline is associated with an increasing polarization in caries distribution; while many children are free of caries defects, a minority of highly caries-active children, from an often low socioeconomic background, remains in many high-income countries [Pitts et al., 2019]. In Germany, for example, the entire caries experience on the defect level (d3+mft/D3+MFT) is concentrated in only 14% of 3-year-olds and 19% of 12-year-olds, with a high mean of multiple and often untreated lesions [Team DAJ, 2017]. Consequently, different preventive and treatment interventions may be required for such high-caries-risk groups compared to the majority of the population. In countries with a generally high caries prevalence, the high caries risk group will be larger and in these instances a population-based approach without adjustment for caries risk may be advisable.

With the eruption of the first permanent molar, the occlusal surface becomes an important predilection site for the development of caries lesions, being one of the most frequently restored sites [Carvalho et al., 2016]. The occlusal surface, therefore, requires intensified efforts for preventive, nonoperative/noninvasive, micro- or minimally invasive and restorative interventions according to
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Materials and Methods

After agreement on the need for this consensus process, participants were selected and invited by the boards of the EFCD, the ORCA, and the DGZ aiming for a well-balanced representation of experts in the fields of cariology, restorative dentistry, pediatric dentistry, and gerodontology.

The basis for the consensus were 6 systematic reviews on various aspects of caries in children, adults, and older persons authored by mixed teams appointed from the consensus group of the ORCA and EFCD/DGZ. The reviews on ECC, caries in primary teeth, and occlusal caries in permanent molars [Santamaria et al., 2020; Schmoeckel et al., 2020; Campus et al., 2020] were coordinated by C.H.S. and the aim was to answer the following PICO (patient/population/problem, intervention, comparison, outcome) questions:

1. How should one intervene in ECC (especially upper anterior teeth)?
   (a) What is the effect of noninvasive treatment options on ECC?
   (b) What are the success rates of invasive/operative treatment options of ECC (e.g. filling, endodontic treatment, crown, extraction)?
2. How should one intervene in children with caries lesions in primary molars?
3. How should one intervene in children (and adolescents) with occlusal caries lesions in permanent teeth?

Based on these 3 systematic reviews on caries in children and adolescents, as well as other literature, structured consensus statements and clinical recommendations were drafted by the group chairs (C.H.S., S.P., and F.S.) and sent to the delegates prior to the workshop meeting in Berlin, Germany, on June 13, 2019.

For the general and preventive statements, other systematic reviews and guidelines were considered. In the subsequent joint e-Delphi workshop, the final wording of the statements was developed trying to include aspects from the fields of cariology and restorative, pediatric, and preventive as well as community dentistry. While the majority of the consensus committee attended the workshop in Berlin, some members (P.B., G.C., K.R.E., H.J., H.T., A.F.Z., D.T.Z., and D.J.M.) were not able to attend the conference, but they were equally involved in the subsequent voting process as well as in the writing of this paper.

At the Berlin meeting, each statement was extensively discussed and modified until a consensus was reached. The strength of each recommendation was evaluated by the group and categorized as “strong,” “moderate,” or “weak” based on the scientific evidence supporting the statement. Recommendations supported by unequivocal evidence (e.g., many randomized controlled trials) were evaluated as “strong.” Recommendations based on moderate evidence (e.g., high-quality clinical studies, such as randomized controlled trials with similar results) were evaluated as “moderate.” Finally, recommendations based on expert opinion only and those that are based on weak evidence (e.g., no clinical studies or only low-quality studies or studies with contradicting results) were ranked as “weak.”

Based on the discussions at the meeting, this paper was drafted by the session chair for the children subgroup (C.H.S.), revised by the steering group of the consensus process (S.P., C.H.S., and F.S.), and sent to the overall group, who commented on it extensively, in 2 rounds. Afterwards, a confidential e-Delphi survey was finally undertaken and each single recommendation, as well as the corresponding strength of the recommendation, was ranked by each participant. The text itself (excluding the recommendations) was not submitted to any further consensus process as it was felt that the core of the consensus was the recommendations.

The voting on the statement was graded from 1 (completely disagree) to 10 (completely agree). At least 70% of the vote over 7 was considered as acceptance of the statement by the group and the results were reported as agreement (i.e., 10 to 8), neutral (i.e., 7 to 4), or disagreement (3 to 1). In addition, the median of all of the votes was calculated. An additional field for free-text comments was also available to allow the reasoning for a certain decision or proposals for future modifications.

Results

Caries Patterns in Children

The process of growth and development in children, their immature intellectual, emotional and psychological status, the dependence on caregivers, and a second emerging dentition pose several challenges beyond the staging of caries lesions that play a crucial role in the decision making of how to intervene in the caries process in children, especially for the primary dentition.

In addition, the polarization of the caries distribution in countries that have achieved a major caries decline leads to a majority of children with few or even no detectable caries lesions, while a minority group still exhibits extensive tooth damage due to caries. This is especially obvious in ECC with its early onset of caries in young children with an often fast progression, which can result finally in complete destruction of the primary dentition. Due to the frequent consumption of carbohydrates, especially sugars, and inadequate to absent oral hygiene in young children, ECC demonstrates an atypical pattern of caries attack, particularly on smooth surfaces of upper anterior teeth [Machiulskiene et al., 2020].

Due to the specific morphology of primary teeth with thinner enamel and dentine layers as well as proportionally larger pulp chambers, caries compromises the pulp earlier, causing a significant pain problem in young, usually preoperative children, often requiring sedation or even general anesthesia (GA) for adequate treatment. Thus, ECC is a highly prevalent, but often neglect-
ed, global burden. Nationally representative caries surveys for 1-, 2-, or 3-year-olds are often missing, but where they have been performed a higher prevalence and severity have been found in these young children compared to the permanent dentition, which is almost completely untreated. The prevalence ranges from 10% to more than half of the children [Ganesh et al., 2019; Tinanoff et al., 2019], and it is mostly linked to a low socioeconomic status and its severe forms can be considered child neglect.

**Clinical Recommendations**

Due to the transitional function of the primary dentition, the often reduced compliance of young children, the involvement of multiple teeth or lesions, and the growth and development of the permanent dentition, the treatment of ECC or caries in children and adolescents in general is defined not only by lesion depth, activity, and optimal restoration but also by relevant overall factors such as ensuring a functional dentition, surrounding structures and facilities, and social, psychological, and financial parameters. The primary goal is not the restoration of single lesions but rather control of the overall caries activity and stabilization of the general oral function and well-being. This can lead, e.g., to extractions of restorable teeth if appropriate due to overarching reasons (strength of recommendation: weak; consensus: agreement 88%, neutral 12%, disagreement 0%; median: 9).

Due to the caries decline and the subsequent polarized distribution in children in many countries, future measures for controlling caries have to concentrate on the children that are not sufficiently affected by this caries decline. These are the children exhibiting mostly insufficient oral home care, persistent high caries activity, multiple carious defects, and an often low socioeconomic status. For the control of caries in the remaining children, which are the clear majority, the established programs that have led to a remarkable caries reduction have to be maintained (strength of recommendation: moderate; consensus: agreement 100%, neutral 0%, disagreement 0%; median: 10).

**Preventive Recommendations**

Before birth or/and until the eruption of the first tooth, parents should be informed about the etiology of ECC and the importance of a restricted frequency of sugar intake. They should be trained in adequate oral hygiene and they should perform and support this oral hygiene daily until the child is able to perform it adequately on his or her own (strength of recommendation: moderate; consensus: agreement 100%, neutral 0%, disagreement 0%; median: 10).

Children’s teeth should be brushed from the eruption of the first tooth daily with fluoridated toothpaste. Brushing should be performed by parents or caregivers. In the absence of other relevant fluoride sources, especially fluoridated drinking water, the toothpaste should contain ≥1,000 ppm fluoride (strength of recommendation: strong; consensus: agreement 92%, neutral 8%, disagreement 0%; median: 10).
Preventive high-concentration fluoride varnish applications should be administered in children, groups, or populations with high caries risks/prevalences in young children 2–4 times a year (strength of recommendation: strong; consensus: agreement 96%, neutral 0%, disagreement 4%; median: 9).

**Treatment for ECC**

As the high frequency of sugar intake is one of the main etiological problems in ECC [Adair et al., 2004], it seems advisable to control the consumption of sugars. Clinically, the first signs of ECC are noncavitated caries lesions or very superficial cavitated dentine lesions on the smooth surfaces of the upper anterior teeth with reversible pulpal inflammation and hypersensitivity restricted to a stimulus without spontaneous or persisting pain.

There is a moderate level of evidence that fluoride varnish accompanied by improving home toothbrushing with fluoridated toothpaste is effective in arresting or remineralizing especially noncavitated lesions, while 5 systematic reviews showed a high level of evidence for arresting even cavitated dentine lesions in ECC with silver diammine fluoride [Schmoeckel et al., 2020].

**Noninvasive Treatment Recommendations**

In children with ECC, high frequencies of sugar intakes via food or drinks should be reduced (strength of recommendation: weak; consensus: agreement 100%, neutral 0%, disagreement 0%; median: 10).

Noncavitated ECC lesions should be primarily treated with nonoperative measures such as improving home toothbrushing with fluoridated toothpaste and additional fluoride varnish applications (strength of recommendation: moderate; consensus: agreement 92%, neutral 8%, disagreement 0%; median: 10).

Dentine lesions in ECC without pulpal involvement can be treated successfully with silver (diammine) fluoride (≥30%). A side-effect is black staining of the carious dentine (strength of recommendation: high; consensus: agreement 88%, neutral 12%, disagreement 0%; median: 9).

Regarding restorative or invasive treatment approaches in cavitated lesions of anterior upper primary teeth comparative studies with nonoperative treatment, with various restorative techniques or versus extractions, are lacking. This makes the formulation of valid clinical recommendations difficult or impossible and calls for high-quality comparative studies or at least systematic follow-ups of treatment cohorts. For existing cohort studies on ECC treatment provided under GA, results vary from low to unacceptable, with annual failure rates of restorations from 5 to 25% at the tooth level, meaning highly probable complications in children with multiple teeth involved.

There is a low level of evidence for higher failure rates of glass ionomer cement (GIC) and resin composite fillings even if they are placed under optimal technical conditions (GA) than for resin composite strip crowns and other preformed crowns [Walia et al., 2014].

**Invasive Treatment Recommendations**

Composite strip crowns or other preformed crowns should be preferred over direct fillings (GIC, composite, and others) in anterior upper primary teeth of children with severe ECC, also when placed under GA (strength of recommendation: weak; consensus: agreement 61%, neutral 27%, disagreement 12%; median: 7).

Due to the often persisting high caries activity in children, the multiple lesions, and limited cooperation, caries control in these children should consist of robust measures with high success rates including extractions as low compliance can be expected. This applies especially for treatment performed under GA (strength of recommendation: weak; consensus: agreement 77%, neutral 12%, disagreement 8%*; median: 8; * ≠ 100% due to rounding).

Severe ECC has a marked negative influence on the quality of life in preschool children [Collado et al., 2017]. Due to the young age and resulting poor cooperation, highly invasive dental treatment such as pulp therapy, preformed metal crowns, or even extraction can only be provided under GA at considerable costs [Casmassimo et al., 2009; Thomson, 2016]. Therefore, decision making on how to intervene in children with ECC is more complex than the diagnosis at tooth level. Due to the often complete dentition being affected by ECC at various levels of lesion severity, a patient-centered, comprehensive management protocol for controlling caries activity and ensuring oral rehabilitation has to be found.

**Invasive Treatment Recommendation**

Due to the high failure rate of restorations in the upper anterior teeth of children with severe ECC and the lacking function as space maintainer for the permanent dentition, the extraction of upper anteriors can be a justified therapy. A replacement, especially if a removable space maintainer is incorporated for missing primary molars, can be considered, especially for the development of proper orofacial function (strength of recommendation: weak; consensus: agreement 71%, neutral 20%, disagreement 8%*; median: 8; * ≠ 100% due to rounding).
Caries in Primary Teeth

Apart from ECC, the primary dentition in general seems to be more prone to caries development, as the caries experience in first 5–7 years of the primary dentition generally exceeds the caries increment for the following 6 years of the developing permanent dentition [Santamaria et al., 2019; Splieth et al., 2019]. For primary prevention in the primary dentition, all prophylactic measures described under the subheading “Prevention of ECC” such as biofilm control via toothbrushing, fluoridated toothpaste, and control of the sugar intake can be clinically used. In the case of a higher caries risk or activity, further interventions such as fluoride varnish applications can be performed.

Occlusal caries defects in the primary dentition, a limited number of caries lesions or lesions in the late mixed dentition can be treated with defect-orientated adhesive resin composite, compomer-based or resin-modified GIC fillings, especially in countries or groups with established health care systems that ensure adequate caries prevention and, therefore, a low caries activity [Qvist et al., 2004].

Unfortunately, a high caries prevalence and unsatisfactory care indices in the primary dentition can be found in many countries [Pitts et al., 2019]. Here, the primary molars are of special concern, as they exfoliate much later than incisors and have a space-maintaining function for the permanent dentition. Due to the thinner enamel and more voluminous pulp size, the scientific literature concentrates on the treatment of dentine lesions with nonoperative versus restorative techniques as well as selective (“incomplete or partial”), nonselective (“complete”), and no carious tissue removal [Santamaria et al., 2020]. A recent summary of 2 systematic reviews and 5 randomized clinical trials assessing the effectiveness of interventions, and 10 systematic reviews and 1 RCT assessing the success rates of different dental materials revealed that for treatments of asymptomatic moderate to deep lesions involving no carious tissue removal, the Hall technique (HT) showed lower restoration failure for multisurface cavities as compared to traditional nonselective carious tissue removal and restoration.

The high success rates of the HT are also achieved by the more invasive classical preparations for preformed metal crowns [Innes et al., 2015], also often requiring an accompanying pulpotomy. Nonrestorative caries control (NRCC) showed results comparable to those of nonselective carious tissue removal and restoration, even when it was used to treat multisurface medium/large dentine lesions. Treatment success was higher when daily toothbrushing was supervised.

For the treatment of deep caries lesions in primary teeth, techniques involving selective carious tissue removal showed a reduction in the incidence of pulp exposure in asymptomatic, vital, carious teeth. Still, the final, patient-relevant outcome is pain and therefore avoiding pulpal complications. Thus, the HT with no carious tissue removal before placement of a preformed metal crown and the standard procedure for preformed metal crowns with nonselective carious tissue removal and often pulpotomy result in similarly high success rates [Santamaria et al., 2020].

Atraumatic restorative treatment (ART) seems to increase the risk of restoration failure as compared to conventional restorative approaches at a low-quality level of evidence, mainly for multisurface cavities. In contrast, ART/HVGIC showed to be an adequate management option for treating single-surface carious lesions in primary teeth [Santamaria et al., 2020].

The presence of caries lesions in primary teeth/molars should immediately trigger intensified general efforts to decrease caries activity via measures listed under the subheading “Prevention of ECC,” e.g., plaque removal, topical fluoride application (through daily toothbrushing and fluoride varnish applications) and a reduced sugar consumption.

Recommendations Regarding the Treatment of Cavitated Carious Dentine Lesions at the Site Level

NRCC achieves comparable results to those of conventional direct restorations. NRCC might only be used for compliant patients (strength of recommendation: weak; consensus: agreement 50%, neutral 37%, disagreement 12%*; median: 7; * ≠ 100% due to rounding).

Dentine caries lesions in primary teeth can be treated successfully with silver (diammine) fluoride (≥30%), when no irreversible pulpal involvement is present (strength of recommendation: moderate; consensus: agreement 80%, neutral 16%, disagreement 4%; median: 9).

The HT without carious tissue removal or selective caries excavation and restoration seems advantageous in comparison to complete nonselective carious tissue removal in primary teeth without irreversible pulpal involvement (strength of recommendation: moderate; consensus: agreement 71%, neutral 25%, disagreement 4%; median: 9).

For multisurface cavities, ART may increase the risk of restoration failure as compared to conventional restora-
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Occlusal Caries in Permanent Posterior Teeth

Occlusal surfaces in molars are the first and most frequent surfaces in permanent teeth affected by caries, especially due to their long eruption period presenting with infra-position to the occlusal plane. Thus, the prevention and treatment of caries in the pits and fissures of occlusal surfaces are of primary concern in children and adolescents [Carvalho et al., 1989, 2016]. Besides standard preventive methods such as toothbrushing with fluoride toothpaste, additional in-office fluoride varnish applications and preventive sealants are effective but costly [Ahovuo-Saloranta et al., 2016, 2017; Akinlotan et al., 2018]. Thus, they should be adjusted to the caries risk of the individual or the respective group/population [Schwendicke et al., 2018; Slayton et al., 2018].

Fluoride varnish applications and sealants can also be used for active, noncavitated occlusal lesions as noninvasive treatment [Schwendicke et al., 2015; Wright et al., 2016; Urquhart et al., 2019]. The last, but also very successful treatment option for cavitated lesions are occlusal, defect-orientated fillings, mostly with resin composite and possibly a subsequent sealant for the remaining fissures according to the caries risk. The traditional preparation “with extension for prevention” involving the whole fissure system is not advised. In case of deep caries lesions, selective carious tissue removal and a well-sealed restoration should be applied (strength of recommendation: weak; consensus: agreement 88%, neutral 8%, disagreement 4%; median: 9).

Preventive Recommendations

The first approach to prevent occlusal caries in permanent molars and premolars should be brushing with fluoridated toothpaste (≥1,000 ppm) (strength of recommendation: strong; consensus: agreement 87%, neutral 12%, disagreement 0%; median: 9; * ≠ 100% due to rounding).

There should be a specific focus on reaching the occlusal surfaces in the erupting permanent premolars and molars when brushing whilst they are below the occlusal plane (strength of recommendation: weak; consensus: agreement 91%, neutral 4%, disagreement 4%; median: 9; * ≠ 100% due to rounding).

Additional preventive fluoride varnish applications or the use of fluoride gels is advisable for teeth, individuals, groups, or populations with a higher caries risk, activity, or prevalence (strength of recommendation: moderate; consensus: agreement 87%, neutral 12%, disagreement 0%; median: 9; * ≠ 100% due to rounding).

Microinvasive Treatment Recommendations

Due to their high costs, preventive sealants are especially recommended for teeth, individuals, groups, or populations with a higher caries risk, activity or prevalence (strength of recommendation: moderate; consensus: agreement 95%, neutral 0%, disagreement 5%; median: 9).

Preventive sealants should be placed with low viscosity resin composites. For teeth during eruption and for problems with moisture control, GIC can be used (strength of recommendation: weak; consensus: agreement 95%, neutral 0%, disagreement 4%; median: 10; * ≠ 100% due to rounding).

Noncavitated occlusal caries lesions should be sealed if these cannot be inactivated with noninvasive care (strength of recommendation: weak; consensus: agreement 83%, neutral 8%, disagreement 8%; median: 9; * ≠ 100% due to rounding).

To arrest noncavitated caries lesions in occlusal surfaces, nonoperative caries treatment can be used (strength of recommendation: weak; consensus: agreement 88%, neutral 8%, disagreement 4%; median: 9).

Invasive Treatment Recommendations

Occlusal cavitated lesions should be restored with a filling, preferably defect-orientated composite after carious tissue removal, possibly followed by sealing the remaining fissures according to the caries risk. The traditional preparation “with extension for prevention” involving the whole fissure system is not advised. In case of deep caries lesions, selective carious tissue removal and a well-sealed restoration should be applied (strength of recommendation: weak; consensus: agreement 91%, neutral 4%, disagreement 4%; median: 9; * ≠ 100% due to rounding).
Conclusions

As the caries process manifests itself in subclinical de-
mineralization, initial caries lesions, and finally cavita-
tion, it can be treated with nonoperative, micro- and min-
imally invasive measures. It is almost impossible to draw
a clear cut-off point between prevention and therapy
when caries is defined as a continuous process of a net
imbalance of de- and remineralization. Therefore, the
term “caries management” describes a comprehensive
approach to control or reduce caries activity.

This is especially true for the primary and erupting
permanent dentition in children and adolescents where
the lifetime pathway for oral health is laid. Besides well-
researched and established preventive approaches or
treatment of permanent teeth, the success rates in the pri-
mary dentition, especially for ECC, are suboptimal. The
presented statements compile the best available evidence
for a consensus on clinical recommendations on to how
to intervene in the caries process in children. They are
specifically intended to support decision making in prac-
tice, and although all recommendations are consented
to their evidence base is sometimes limited due to a lack of
adequate research. Hence, the statements also highlight
research gaps that should be filled.

Statement of Ethics

This paper complies with internationally accepted standards
for research practice and reporting. As consensus statement, it
does not involve human subjects, specimen or animals.

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